

Message Text

SECRET

PAGE 01 DAKAR 04616 161805Z
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
-----103982 161814Z /72

O R 161733Z JUN 78
FM AMEMBASSY DAKAR
TO SECSTATE WASHDC IMMEDIATE 4518
INFO AMEMBASSY ABIDJAN
AMEMBASSY ALGIERS
AMEMBASSY LAGOS
AMEMBASSY LONDON
AMEMBASSY PARIS
AMEMBASSY RABAT
USMISSION USUN NEW YORK IMMEDIATE

S E C R E T DAKAR 4616

EXDIS

E.O. 11652: GDS
TAGS: CF, XA, XJ
SUBJECT: US AFRICA POLICY: SHABA, SOVIET/CUBAN INVOLVEMENT

REF: (A) STATE 153145, (B) DAKAR 4545

SUMMARY: CONTRARY TO HIS RHETORIC AND REPUTATION, SENGHOR AGREES WITH ANDREW YOUNG ON THE NEED FOR AFRICANS TO SOLVE THEIR OWN SECURITY PROBLEMS WITHOUT RECOURSE TO NON-AFRICAN MILITARY INTERVENTION. DURING HIS MEETING WITH PRESIDENT CARTER HE PUT FORTH SOME INTERESTING SUGGESTIONS FOR INTERNATIONAL DIPLOMATIC ACTION WHICH MERIT ANALYSIS AND CONSIDERATION BY US PLANNERS. WHEN ALL IS SAID AND DONE, HOWEVER, THE US WILL HAVE TO BECOME INVOLVED IN SOME WAY WITH MATERIAL SUPPORT. THERE IS NO WAY AROUND THIS ASPECT OF KEEPING AFRICA FOR THE AFRICANS. END SUMMARY.

1. IN THE AREA OF SPECIFIC IDEAS SOLICITED IN PARAGRAPH

SECRET

SECRET

PAGE 02 DAKAR 04616 161805Z

4 OF REF. A, THE FOLLOWING WERE ADVANCED BY PRESIDENT SENGHOR DURING HIS MEETING WITH PRESIDENT CARTER JUNE 8. SENGHOR WAS SPEAKING IN THE SAME CONTEXT AS AMBASSADOR YOUNG. HE WAS ADDRESSING THE PROBLEM OF EXTERNAL INTERVENTION IN AFRICAN SECURITY CONFLICTS, AND HOW AFRICA CAN BE ENCOURAGED TO SETTLE THESE DISPUTES WITHOUT RECOURSE TO NON-AFRICAN MILITARY FORCES.

2. SENGHOR SAID THAT THE OAU NATIONS MUST MAKE A NEW COMMITMENT TO ARTICLE 3 OF THE OAU CHARTER WHICH CALLS FOR NON-INTERFERENCE IN INTERNAL AFFAIRS OF MEMBER STATES. SENGHOR'S PRIME CANDIDATES AS VIOLATORS OF ARTICLE 3 ARE ALGERIA AND LIBYA.

3. SENGHOR SUGGESTED THAT THE HELSINKI AGREEMENT ON SECURITY AND COOPERATION IN EUROPE BE AMENDED TO INCLUDE A COMMITMENT BY SIGNATORIES TO REFRAIN FROM MILITARY INTERVENTION IN AFRICA FOR ANY REASON WHATSOEVER. HE SAID THAT THIS WOULD ENCOURAGE THE SOVIETS AND THE US TO EXERCISE MUTUAL RESTRAINT IN AFRICA.

4. SINCE CUBA IS NOT A SIGNATORY OF THE HELSINKI ACCORDS, SENGHOR SAID THAT A HELSINKI AMENDMENT ON NON-INTERFERENCE IN AFRICA WOULD HAVE TO BE FOLLOWED BY A UN SECURITY COUNCIL RESOLUTION THAT WOULD PROHIBIT ALL OTHER POWERS FROM BECOMING INVOLVED MILITARILY.

5. AFTER ADVANCING THESE SUGGESTIONS, SENGHOR EXPRESSED THE VIEW THAT THESE AGREEMENTS ARE NOT LIKELY TO BE REACHED VERY QUICKLY. SOMETHING MUST BE DONE TO ASSURE AFRICAN SECURITY IN THE INTERIM. IN THIS AREA HE SAID THAT THE OAU IS UNFORTUNATELY POLARIZED AT THE PRESENT TIME BETWEEN SO-CALLED PROGRESSIVE STATES AND SO-CALLED
SECRET

SECRET

PAGE 03 DAKAR 04616 161805Z

MODERATES. AN OAU-WIDE CONSENSUS FOR COLLECTIVE SECURITY CANNOT BE REACHED. SENGHOR THEREFORE FEELS THAT REGIONAL ARRANGEMENTS ARE THE ONLY POSSIBLE SOLUTION. HE SAID THAT A USEFUL START HAS BEEN MADE IN ECOWAS WITH THE SIGNING OF A NON-AGGRESSION PACT AT THE RECENT LAGOS SUMMIT. HE INDICATED, HOWEVER, THAT THE NIGERIAN GOVERNMENT IS RETICENT ABOUT GOING FURTHER WITH SPECIFIC DEFENSE AGREEMENTS. SENGHOR URGED THE UNITED STATES TO INFLUENCE NIGERIA TO PARTICIPATE AND EVEN TAKE THE LEAD IN SUCH ARRANGEMENTS.

6. FINALLY, SENGHOR SAID THAT IF THE AFRICANS CAN GET THEIR OWN ACT TOGETHER BY WORKING OUT REGIONAL DEFENSE ARRANGEMENTS ACROSS LINGUISTIC LINES, THE UNITED STATES SHOULD CONSIDER PROVIDING MATERIAL AND LOGISTICAL SUPPORT. THE FACT THAT THE AFRICANS WOULD BE ENSURING THEIR OWN DEFENSE NEEDS WOULD BE A GUARANTEE THAT USG INVOLVEMENT WOULD BE KEPT TO A MINIMUM.

7. COMMENT: PRESIDENT SENGHOR'S IDEAS WERE WELL THOUGHT OUT IN PREPARATION FOR HIS CONVERSATION WITH PRESIDENT CARTER, AND THEREFORE DESERVE OUR CAREFUL

CONSIDERATION IN THE STUDY COMMISSIONED BY THE SECRETARY
AND DICK MOOSE. IT IS CLEAR THAT SENGHOR DOES NOT
BELIEVE THE WAY TO COUNTER MASSIVE SOVIET-CUBAN
MILITARY INTERVENTION IS THROUGH MASSIVE AMERICAN
INTERVENTION. ON THE CONTRARY, HE IS SEEKING MUTUAL
RESTRAINT. BUT HE ALSO ADDRESSES THE NEED FOR MATERIAL
SUPPORT. FRANKLY, I DON'T SEE HOW WE CAN ENCOURAGE
THE AFRICANS TO MEET THE CHALLENGE OF EXTERNAL INTER-
VENTION UNLESS WE ADDRESS THIS QUESTION OF MATERIAL
SUPPORT. CALL IT WHAT YOU WILL -- DIRECT INVOLVEMENT
OR INDIRECT INVOLVEMENT. BUT WITHOUT SOME SORT OF
INVOLVEMENT, I BELIEVE WE BECOME IRRELEVANT.
COHEN

SECRET

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLICIES, SPHERE OF INFLUENCE
Control Number: n/a
Copy: SINGLE
Draft Date: 16 jun 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978DAKAR04616
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780252-0476
Format: TEL
From: DAKAR
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780652/aaaabsiy.tel
Line Count: 128
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 8828e287-c288-dd11-92da-001cc4696bcc
Office: ACTION SS
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: 78 STATE 153145, 78 DAKAR 4545
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 28 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2326455
Secure: OPEN
Status: NATIVE
Subject: US AFRICA POLICY: SHABA, SOVIET/CUBAN INVOLVEMENT
TAGS: PEPR, MPOL, CF, XA, XJ, UR, CU
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/8828e287-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014